

Message Text

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ACTION OES-04

INFO OCT-01 EUR-12 IO-10 ISO-00 CIAE-00 H-01 INR-07 L-02

NSAE-00 OIC-02 OMB-01 PA-01 PM-03 PRS-01 SAJ-01

SAM-01 SP-02 SS-15 USIA-06 TRSE-00 RSC-01 NSC-05

ACDA-05 BIB-01 DODE-00 AF-06 ARA-06 EA-06 NEA-09 /109 W
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P R 061436Z FEB 75

FM USMISSION IAEA VIENNA

TO SECSTATE WASHDC PRIORITY 5470

INFO AEC GERMANTOWN

AMEMBASSY BONN

AMEMBASSY LONDON

AMEMBASSY MOSCOW

C O N F I D E N T I A L IAEA VIENNA 1038

E.O. 11652: GDS

TAGS: PARM TECH IAEA UK

SUBJECT: UK PROPOSAL FOR PNE COMMITTEE

REF: (A) IAEA VIENNA 0866

(B) IAEA VIENNA 0837

1. JACKSON (UK), UNDER HEAVY AND CONTINUOUS PRESSURE FROM LONDON, IS TRYING TO COMPLETE CONSULTATIONS ON DRAFT RESOLUTION CREATING PNE COMMITTEE BY BEGINNING NEXT WEEK IN ORDER PLACE ITEM ON FEB 25 BOARD AGENDA BY AROUND FEB 14. IN VIEW OF DIVERSITY OF VIES WHICH EXIST WITH RESPECT TO COMMITTEE, JACKSON IS UNDERSTANDABLY HAVING DIFFICULTY ACHIEVING CONSENSUS ON THE COMMITTEE'S TERMS OF REFERENCE.

2. IN RESPONSE HIS REPEATED QUESTIONING, HI HAVE SAID MISSION AS YET HAS NO INSTRUCTIONS, ADDED THAT ON BASIS OF WHAT WE COULD DIVINE OF DEPARTMENT'S VIEW ON THE MATTER, AS REFLECTED IN INSTRUCTIONS TO DATE, I DOUBTED
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THAT USG COULD ACCEPT TERMS OF REFERENCE AS THEY NOW

STAND. HE HAVING SIMILAR PROBLEMS WITH FRG APPROVAL OF DRAFT TEXT, ALTHOUGH COMPROMISE LANGUAGE SUGGESTED REFTEL (A) MAY POSSIBLY, IN THE END, BE ACCEPTED BY FRG. WITH RESPECT TO SOVIETS, THEY HAVE MADE IT CLEAR THEY WITH PNE COMMITTEE (A) OF RESTRICTED MEMBERSHIP, (B) WITH TERMS OF REFERENCE LIMITED TO LEGAL ASPECTS AND TASK OF DRAFTING OF AGREEMENTS FOR PNE SERVICES, AND (C) ELIMINATION OF PARA B IN PREAMBLE. IN OUR TALKS WITH SOVIET MISSION AS WELL AS CHERNILIN (SOVIET DEPDIRGEN FOR TECHNICAL OPERATIONS, IAEA) IT CLEAR THAT SOVIETS FEEL SECRETARIAT SHOULD HAVE PRIMARY RESPONSIBILTIIY FOR STUDYING THE THCHNICAL, ECONOMIC AND HEALTH AND SAFETY ASPECTS OF PNES. THEY VIEW COMMITTEE'S BROAD TERMS OF REFERENCE AS IMPINGING ON SECRETARIAT'S RESPONSIBILITIES AND AS AN ILL-CONCEIVED ARRANGEMENT WHICH TASKS A NON-TECHNICAL BODY TO CONSIDER MATTERS WHICH THEY BELIEVE SHOULD BE HANDLED BY TECHNICAL EXPERTS PROVIDE BY MEMBER STATES TO WORK WITH SECRETARIAT. SOVIETS HAVE ALSO TOLD US OF THEIR CONCERN THAT PNE COMMITTEE COULD GET OUT OF CONTROL IF IT BECOMES A FORUM POSSIBLY DOMINATED BY NON-NPT ADHERENTS SUCH AS INDIA, BRAZIL OR ARGENTINA (PARA 7, REF B).

3. JACKSON HAS HIS WORK CUT OUT FOR HIM IN TRYING TO CARRY OUT LONDON'S SINGLE-MINDED OBJECTIVE OF CREATING A PNE COMMITTEE AT THE FEBRUARY BOARD. HE IS NOW AWARE THAT HE CANNOT ARRANGE CONSENSUS IN VIENNA CONSULTATIONS, AND IS ASKING LONDON TO INTERVENE URGENTLY IN AT LEAST WASHINGTON, BONN AND MOSCOW, TO TRY TO ARRIVE AT COMPROMISE RESOLUTION WHICH WILL RESCUE THE COMMITTEE PROPOSAL IN SOME FORM.

4. COMMENT: WE SEE EVENTS MOVING IN A DIRECTION OF FORCING A CONFRONTATION BETWEEN THE US AND SOVIETS. USG WISHES THE COMMITTEE TO MOVE SLOWLY, TO HAVE NO ROLE IN THE DRAFGING OF AGREEMENTS FOR POSSIBLE PNE SERVICES, AND TO SERVE PRIMARILY A POLITICAL OBJECTIVE OF ENSURING THAT NO OTHER INTERNATIONAL PNE INSTITUTION IS CREATED. SOVIETS, WHILE THEY SHARE OUR LAST OBJECTIVE, WANT COMMITTEE TERMS OF REFERENCE RESTRICTED ESSENTIALLY TO THE DRAFTING
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OF AGREEMENTS. THIS SERVES FOR THEM THE POLITICAL PURPOSE OF RESPONDING TO THE UN RESOLUTION, SECTION 5, AND AT THE SAME TIME, ALLOWING TECHNICAL WORK ON OTHER ASPECTS OF PNES TO MOVE AHEAD AT A REASONABLE PACE IN THE SECRETARIAT WITHOUT DIRECT COMMITTEE INVOLVEMENT. UNFORTUNATELY, BRITISH PROPOSALS FOR EARLY ACTION ON CREATION OF COMMITTEE ARE PUSHING THE STRONGLY DIVERGENT US-SOVIET VIEWS INTO THE OPEN AND END RESULT COULD BE POSSIBLE SERIOUS CONFRONTATION

DURING THE BOARD DEBATE.

5. WE HAVE RELUCTANTLY COME TO THE CONCLUSION THAT THE COMMITTEE CONCEPT HAS RUN INTO ALL THE PITFALLS WHICH WE EARLIER FEARED. WE DO NOT SEE A WAY OF RECONCILING THE DIVERGENT AND OPPOSING VIEWS WHICH EXIST WITH RESPECT TO THE COMMITTEE'S REASON FOR BEING AND TERMS OF REFERENCE IN TIME TO ASSURE ITS SMOOTH ACCEPTANCE BY THE BOARD. UNLESS THOMSON CAN PULL A RABBIT OUT OF THE HAT, WE ARE INCLINED TO URGE THAT THE MATTER OF A PNE COMMITTEE BE PUT OFF UNTIL ANOTHER DAY UNLESS THE DEPARTMENT IS PREPARED TO ACCEPT A TEXT ALONG LINES OF THAT SUBMITTED REF (A). EVEN THAT WILL SERVE TO ISOLATE THE SOVIETS WHO CAN PROBABLY MUSTER CONSIDERABLE SUPPORT IN THE BOARD FOR THEIR POSITION, INCLUDING SOME NON-BLOC SUPPORT. UNDER ANY CIRCUMSTANCES, AND EVEN IF UK ACHIEVES SOME SORT OF ACCEPTABLE COMPROMIS, MISSION DOES NOT BELIEVE US SHOULD CO-SPONSOR RESOLUTION, AS WE HAVE BEEN ASKED TO DO. WE WILL CONTINUE TAKE THAT POSITION WITH JACKSON UNLESS INSTRUCTED TO CONTRARY. PORTER

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